OFIDINANCE No. 114090

COUNCIL BILL No. 106851

AN ORDINANCE, correcting errors and omissions in Ordinance 114057 which amended policies and procedures to implement the State Environmental Policy Act Rules (WAC 197-11), Cn. 25.05 of the Seattle Municipal Code, and declaring an emergency therefore.

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Introduced: 8/1988	BY! GAME
	To Full Coursel
Referred:	To:
Referred:	fra:
Reported:	Second Reading:
Third Reading:	Signed:
Presented to Mayor;	ApprovedAUG 1 5 1988
Returned to City Clerk: AUG 1 5 1988	Published:
Vetoed by Mayor:	Voto Published:
Passed over Veto:	Veto Sustaivied:

US5047

The City of Seattle-Legis

REPORT OF COMM

Ponorable President:			
Your Committee on	4.67		
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ORDINANCE 114090

AN ORDINANCE, correcting errors and omissions in Ordinance 114057 which amended policies and procedures to implement the State Environmental Policy Act Rules (WAC 197-11), Ch. 25.05 of the Seattle Municipal Code, and declaring an emergency therefore.

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. Seattle Municipal Code, Section 25.05.680, Appeals, as amended by Ordinance 114057, is hereby amended to read as follows:

25.05.680 APPEALS.

(See WAC 197-11-680, RCW 43.21C.060, 43.21C.075, and 43.21C.080).

- (1) Master Use Permits. For proposals requiring a master use permit under SMC Chapter 23.76; Procedures for Master Use Permits and Council Land Use Decisions; SEPA appeal procedures shall be as provided in Chapter 23.76.
- (2) Appeal to Hearing Examiner of Decisions Not Related to Master Use Permits.
- (a) The following agency decisions on proposals not requiring a master use permit shall be subject to appeal to the Hearing Examiner by any interested person (on proposals not requiring a master use permit) as provided in this subsection:
- (i) Threshold determination. On appeal of a threshold determination, a party may also challenge the preliminary determinations.
- (ii) Adequacy of the final EIS as filed in the SEPA Public Information Center. Notice of all decisions described in this subsection shall be filed promptly by the responsible official in the City's SEPA Public Information Center.
- (b) An appeal shall be commenced by the filing of a notice of appeal with the Office of the Hearing Examiner no later than the fifteenth day following the filing of the decision in the SEPA Public

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Information Center or publication of the decision in the City official newspaper, whichever is later. The notice of appeal shall set forth in a clear and concise manner the alleged errors in the decision. Upon timely notice of appeal the Hearing Examiner shall set a date for hearing and send notice to the parties. Filing fees for appeals to the Hearing Examiner are established in Section 3.02.125.

- (c) Appeals shall be considered de novo and limited to the issues cited in the notice of appeal. The determination appealed from shall be accorded substantial weight and the burden of establishing the contrary shall be upon the appealing party. The Hearing Examiner shall have authority to affirm or reverse the administrative decisions below, to remand cases to the appropriate department with directions for further proceedings, and to grant other appropriate relief in the circumstances. Within fifteen (15) days after the hearing, the Hearing Examiner shall file and transmit to the parties written findings of fact, conclusions of law, and a decision.
- (d) The Hearing Examiner is authorized to promulgate rules and procedures to implement the provisions of this Section. The rules shall be promulgated pursuant to Chapter 3.02 of this code.
- (e) If the agency has made a decision on a proposed action, the Hearing Examiner shall consolidate any allowed appeals of procedural and substantive determinations under SEPA. For example, an appeal of the adequacy of an EIS must be consolidated with an appeal of the agency's decision on the proposed action, if both appeals are allowed by ordinance.
- (3) Appeal To The City Council.
- (a) Any decision of the Hearing Examiner or of any other authorized official or body concerning the approval, conditioning or denial of proposals pursuant to (on proposals not requiring a master use permit) Section 25.05.660 (substantive authority and mitigation) on proposals not requiring a master use permit may be appealed to the City Council according to the procedures and criteria set forth in this subsection.

CE: IF THE DOCUMENT IN THIS FRAME IS LESS CLEAR THAN THIS NOTICE IT IS DUE TO THE QUALITY OF THE DOCUMENT:

NOTICE:

- (b) An appeal to the City Council may be filed only by a party to the hearing before the Hearing Examiner or other authorized official or body. The appeal shall be filed with the City Clerk no later than the fifteenth day after the date the decision appealed from is filed with the SEPA Public Information Center.
- regarding the approval, conditioning, or denial of a proposal pursuant to Section 25.05.660 may become a party to the appeal hearing before the Hearing Examiner or other authorized official or body by requesting intervenor status. Written requests for intervenor status must be filed with the Hearing Examiner not less than five days before the date of the hearing. In their written request, intervenors shall indicate the grounds for their support of the responsible official's decision, including grounds not relied upon by the responsible official. Intervenors may provide testimony at the hearing regarding the grounds for their support of the responsible official's decision who do not request intervenor status shall not have the right to appeal the Hearing Examiner's decision to the City Council pursuant to Subsection 3 of this Section.
- (d) The Council shall accept for review those appeals which raise issues regarding: (i) Council intent with respect to interpretation of the City's substantive SEPA policies; or ii) the sufficiency or appropriateness of mitigation or denial of a proposal.
- (e) The City Council's review on appeal shall be limited to the issues identified under subsection (d), including issues of factual dispute. The Council's review shall be based upon the record from the hearing below; provided (however) that the City Council Committee may allow oral or written arguments and may permit the record to be supplemented; and, provided further, that members of the Committee or of the full Council may make a site visit.

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- (f) Findings of fact in the Hearing Examiner's decision and discretionary determinations regarding the sufficiency of and appropriateness of mitigation or denial shall be accorded substantial weight and shall be accepted by the Council unless clearly erroneous. The burden of establishing the contrary shall be upon the appealing party.
- (g) The City Council may affirm or reverse the administrative decisions below, remand cases to the appropriate department with directions for further proceedings, or grant other appropriate relief in the circumstances. The City Council is authorized to promulgate rules to implement the provisions of this section pursuant to the Administrative Code (SMC Chapter 3.02).
- (3)(4) Judicial Appeals.
- (a) SEPA authorizes judicial appeals of both procedural and substantive compliance with SEPA.
- (b) When SEPA applies to a decision, any judicial appeal of that decision potentially involves both those issues pertaining to SEPA (SEPA issues) and those which do not (non-SEPA issues). RCW 43.21C.075 establishes time limits for raising SEPA issues, but says that existing statutes of limitations control the appeal of non-SEPA issues. The statute contemplates a single lawsuit, but allows for the SEPA and non-SEPA portions of that lawsuit to be filed at different times.
- (c) If there is a time limit established by statute or ordinance for appealing the underlying governmental action, then appeals (or portions thereof) raising SEPA issues must be filed within thirty (30) days after the agency gives orficial notice (see subsection (5) of this section for content of official notice).

(d) In any instance where subsection (c) of this subsection
allows the SEPA portion of an appeal to be filed after the time limit
established by statute or ordinance for appealing the underlying
governmental action, some judicial action must be filed within the
time set by statute or ordinance. That action may be later amended to
raise SEPA issues within thirty (30) days after the agency gives offi-
cial notice (see subsection (5) of this section). In addition,
where SEPA issues were first raised during an administrative appeal,
any person desiring to raise SEPA issues by judicial appeal must sub-
mit a notice of intent to do so with the responsible official of the
acting agency with the time limit set by statute or ordinance for
appealing the underlying governmental action.

- (e) The notice of action procedures of RCW 43.21C.080 may still be used. If this procedure is used, then the time limits for judicial appeal specified in RCW 43.21C.080 shall apply, unless there is a time limit established by statute or ordinance for appealing the underlying governmental action. If so, the time limit for appeal of SEPA issues shall be within thirty (30) days after the agency gives official notice (see subsection (5) of this section). If the proposal requires more than one (1) governmental decision that will be supported by the same SEPA documents, then RCW 43.21C.080 still only allows one (1) judicial appeal of procedural compliance with SEPA, which must be commenced within the applicable time to appeal the first governmental decision.
- (f) If the time limit established by statute or ordinance for appealing the underlying governmental action is less than fifteen (15) days, then the notice of action in RCW 43.21C.080(1) may be given by publishing once within that shorter time period, in a newspaper of general circulation in the area where the property that is the subject of the action is located, and meeting the other requirements of RCW 43.21C.080.

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(g) If there is no time limit established by statute or ordinance
or appeal, and the notice of action provisions are not used, then
SEPA provides no time limit for judicial appeals. Appeal times may
still be limited, however, by general statutes of limitation or the
common law.

- (h) For the purposes of this subsection, "a time limit established by statute or ordinance" does not include time limits established by the general statutes of limitation in chapter 4.16 RCW.
- (i) (See WAC 197-11-680(4)(i) for judicial review of state agency decisions in contested cases and petitions for a declaratory judgment on the validity of a rule, both of which are governed exclusively by the Administrative Procedure Act, chapter 34.04 RCW.)
- (4)<u>(5)</u> Reserved.
- (5)(6) Official Notice Of The Date And Place For Commencing An Appeal.
- (a) Official notice of the date and place for commencing an appeal must be given if there is a time limit established by statute or ordinance for commencing an appeal of the underlying governmental action. The notice shall include:
- (i) The time limit for commencing appeal of the underlying governmental action and the statute or ordinance establishing the time limit; and
- (ii) The time for appealing SEPA issues (thirty (30) days after notice); and
- (iii) A statement that a notice of intent is required, if a notice is required under subsection (4)(d) of this section, and instructions on where to send the notice and by what date; and

- (iv) Where an appeal may be filed.
- (b) Notice is given by:
- (i) Delivery of written notice to the applicant, all parties to any administrative appeal, and all persons who have requested notice of decisions with respect to the particular proposal in question; and
- (ii) Following the agency's normal methods of notice for the type of governmental action taken.
- (c) Written notice containing the information required by subsection (5)(a) of this section may be appended to the permit, decision documents, or SEPA compliance documents or may be printed separately.
- (d) Official notices required by this subparagraph shall not be given prior to final agency action.
- Section 2. Seattle Municipal Coue. Section 25.05.800, Categorical Exemptions, as amended by Ordinance 114057 is hereby amended to read as follows:

25.05.800 CATEGORICAL EXEMPTIONS.

The proposed actions contained in Part Nine are categorically exempt from threshold determination and EIS requirements, subject to the rules and limitations on categorical exemptions contained in Section 25.05.305.

- (1) Minor New Construction--Flexible Thresholds.
- (a) The exemptions in this subsection apply to all licenses required to undertake the construction in question, except when a rezone or any license governing emissions to the air or discharges to water is required. To be exempt under this section, the project must

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be equal to or smaller than the exempt level. For a specific proposal, the exempt level in (b) of this subsection shall control, unless the city establishes an exempt level under (c) of this subsection. If the proposal is located in more than one (1) city/county, the lower of the agencies' adopted levels shall control, regardless of which agency is the lead agency.

- (b) The following types of construction shall be exempt, except when undertaken wholly or partly on lands covered by water or unless undertaken in environmentally sensitive areas:
- (i) The construction or location of residential structures of four or fewer dwelling units, in all Single Family Zones, Lowrise-One (L-1) and all Commercial zones; six or fewer units in Lowrise-Two (L-2) zones; eight or fewer units in Lowrise-Three (L-3) zones; and twenty or fewer units in midrise, (MR) highrise (HR) and all downtown zones.
- (ii) The construction of a barn, loafing shed, farm equipment storage building, produce storage or packing structure, or similar agricultural structure, covering ten thousand (10,000) square feet, and to be used only by the property owner or his or her agent in the conduct of farming the property. This exemption shall not apply to feed lots.
- (iii) The construction of (an) the following office, school, commercial, recreational, service or storage buildings(x):
- a) in Commercial-1 (C-1), Commercial-2 (C-2),

 Manufacturing and Industrial zones, buildings with twelve thousand
 (12,000) square feet of gross floor area, and with associated parking
 facilities designed for twenty (20) automobiles(-); and
- b) in all other zones, buildings with four thousand (4,000) square feet of gross floor area, and with associated parking facilities designed for twenty (20) automobiles.

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(iv) The construction of a parking lot designed for twenty
20) automobiles, as well as the addition of twenty (20) spaces to
existing lots if the addition does not remove the lot from an exempt
class.
(v) Any landfill or excavation of five hundred (500) cubic
yards throughout the total lifetime of the fill or excavation; and any
fill or excavation classified as a class I, II, or III forest practice

under RCW 76.09.050 or regulations thereunder.

- (vi) Mixed use construction, including but not limited to projects combining residertial and commercial uses, is exempt if each use, when considered separately, is exempt under the criteria of (i)-(v) above, unless the uses in combination may have a probable significant adverse environmental impact in the judgment of an agency with jurisdiction (see Section 25.05.305(1)(b)(ii)).
- (vii) In zones not specifically mentioned in this subsection, the construction of residential structures of four or fewer dwelling units and commercial structures of 4,000 or fewer square feet.

* * *

Section 3. Declaration of Emergency. The City Council finds that Ordinance 114057 contains certain errors and omissions, some of which would establish categorical exemption levels inconsistent with the clear intent of the Council and that numerous copies of Ordinance 114057 have been disseminated to the public along with information which explains the correct intent of the Council. These circumstances may create confusion on the part of the public as to what size of development are exempt from SEPA, unless the errors and omissions are corrected as soon as possible to the August 14, 1988

CS 19.2

effective date of Ordinance 114057. For these reasons an emergency exists necessitating the immediate correction of errors and omissions in Ordinance 114057.

Section 4. Effective Date. In view of the emergency declared in Section 3, this Ordinance shall become effective immediately upon its approval by the Mayor or passage over his veto, as provided in the City Charter.

Passed by three-fourths (3/4ths) vute of all the members of the City in op

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City Council the 15th day	of hugust, 1988 and signed by me
in open session in authentica	ation of its passage this 15th day of
August, 1988.	
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Approved by me this 5	day of August, 10 d
	Charles longer
	Mayor
Filed by me this /50	day of beigned, 1988.
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EST: // City Comptroller and City Clerk

BY: Margant Carty

Deputy

(SEAL) Published





Seattle City Coun. ... Memorandum

Date: August 5, 1988

To:

Virginia Galle, Vice Chair

Land Usr and Commmunity Development Committee

From:

Bob Murgan

Subject: SEPA Ordinance Corrections

Because I substituted a wrong page in the recently adopted SEPA ordinance, the ordinance would, contrary to the clearly expressed intent of the City Council, exempt from SEPA review projects up to 12,000 square feet in zones where 4,000 square feet was the intented threshold. The zones are the Residential, Midrise, Highrise, Downtown and Neighborhood Commercial zones.

The erroneous Ordinance 114057 will become effective on August 14, 1988.

A Council bill which would make the necessary corrections (and correct another non-substantive typo in the ordinance) is attached.

To avoid a period of confusion on the public's part the attached CB declares an emergency and would become effective immediately. Because of the August 14 effective date of the SEPA Ordinance 114057, this correction CB needs to be walked-on on Monday, August 8, and referred to the full council for action on August 15.

Unfortunately, the Committee Chair is excused from Full Council meetings until August 15.

I apologize for the error and ask your assistance in introducing the correction bill for referral to the full council.

cc: All Councilmembers Nancy Fox Debra Wilson-Mobley Dennis McLerran Cliff Portman

C.S. 106851

CS #20.3

City of Seattle ORDINANCE 114090

AN ORDINANCE, correcting errors and omissions in Ordinance 114037 which annended pollicies and procedures to implement the State Environmental Policy Act Rules (WAC 197-11), Ch. 25.05 of the Seattle Municipal Code, and declaring an emergency therefore.

BE IT ORDAINED BY THE CITY OF SEATTLE AS FOLLOWS:

Section 1. Seattle Municipal Code, Section 25.05.680, Appeals, as amended by Ordinance 114057, is hereby amended to read as follows:

25.05.680 APPEALS.

(See WAC 197-11-680, RCW 43.21C,060, 43.21C,075, and 43.21C,080).

(1) Master Use Permits. For proposals requiring a master use permit under SMC Chapter 23.76. Procedures for Master Use Permits and Council Land Use Decisions; SEPA appeal procedures shall be as provided in Chapter 23.76.

(2) Appeal to Hearing Examiner of Deci-sions Not Related to Master Use Permits.

sions Not Related to Master Use Permits.

(a) The following agency decisions ON PROPOSALS NOT REQUIRING A MASTER USE PERMIT shall be subject to appeal to the Hearing Examiner by any interested person (on proposals not reculring a master use permit) as provided in this subsection:

(i) Threshold determination. On appeal of a threshold determination, a party may also challenge the preliminary determinations.

determinations.

(ii) Adequacy of the final EIS as filed in the SEPA Public Information Center. Notice of all decisions described in this subsections deficied in the City's SEPA Public Information Center.

Public Information Center.

th An appeal shall be commenced by the filing of a notice of appeal with the Office of the Hearing Examiner no later than the fitteenth day following the filing of the Center or publication of the decision in the City efficial newspaper, whichever is later. The notice of appeal shall set forth in a clear and concise manner the sileged or appeal the Hearing Examiner shall set a date for hearing and send notice to the parties. Filing fees for appeals to the Hearing Examiner: are established. In Section 302-125.

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(c) Appeals shall be considered de novo and limited to the issues cited in the notice of appeal. The determination appealed and the burden of extabilishing the contrary shall be upon the appealing party. The Hearing Examiner shall have authority to affirm or reverse the administrative proportate department with directions for further proceedings, and to grant other appropriate, relief in the circumstances. Within fifteen [18] days after the hearing, mit to the parties written infinings of fact, conclusions of law, and a decision.

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(e) If the agency has made a decision on a proposed action, the Hearing Examiner shall consolidate any allowed appeals of procedural and substantive determinations under SEPA. For example, an appeal of the adequacy of ... ElS must be consolidated with an appeal of the agency's decision on the proposed action. If both appeals are allowed by ordinance.

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(c) Any person who sipports the respon-

pealed from is filed with the SEPA Public information (valer.

(c) Any person who supports the responsible official's decision regarding the approval, conditioning, or denial of a proceal pursuant to Section 250,560 may become a party to the appeal hearing the support of the appeal hearing a subject of the suppeal hearing in the subject of the subject of the suppeal with the Hearing 2 summer the filed in the filed with the Hearing 2 summer the subject of the suppeal with the Hearing 2 summer the suppeal of the sponsible official's deciston, including rounds not retired upon a superior of the grounds for their suppeal of the decision as specified in lucif written request. In the suppeal of the suppeal of the suppeal of the suppeal of the decision as specified in lucif written request. In the suppeal the suppeal the suppeal that the suppeal the

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(d) The Council shall accept for review those appeals which raise Issues regard-ing; (i) Council intent with respect to Inter-pretation of the City's substantive SEPA policies; or (ii) the sufficiency or ap-propriateness of mitigation or denial of a proposal.

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shall be received to the specific shall be upon the appearance of the contrary shall not be given prior to final relief in the circumstance. The City Concretil is authorized by poss of this section pustant to the Administrative Code (SMC Chapter 3.02).

(3) (4) Judicial Appeals.

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(f) If the time limit established by statute or ordinance for appealing the underlying governmental action is less than filtera, filteral folding the notice of action in RCW 43.2(C004) may be given to the notice of action in RCW 43.2(C004) may be given to the notice of action in RCW 43.2(C004) may be given to the notice of action in the area where the property that is the subject of the action is focated, and meeting the other requirements of RCW 43.2(C.000.)

well as the acount of twent, too, spaces (4). If there is no time limit established by statule or ordinance for appeal, and the notice of action provisions are not used, then SEPA provides no time limit for indicial appeals. Appeal times may still be limited, however, by general statutes of limitation of the common law.

(h) For the purposes of this subsection, a time lind testablished by statute or or disance" does not include time limits es-tablished by the general statutes of limits tion in Chapter 4.16 RCW.

tion in Chapter 4.18 RCW.

(1) (See WAC 197-11-86(48)) for judicial review of state agency decisions in control of the control

(3) (8) Official Notice Of The Date And Place For Commencing An Appeal.

(a) Official notice of the date and place for commencing an appeal must be given it there is a sime limit established by statute or ordinance for commencing an appeal of the underlying governmental action. The notice shall include:

(i) The time limit for commencing ap-peal of the underlying governmental ac-tion and the statute or ordinance estab-lishing the time limit; and

(ii) The time for appealing SEPA issues (thirty (30) days after notice); and

(iii) A statement that a notice of intent is required, if a notice is required under subsection (4Xd) of this section, and in-structions on where to send the notice and by what date; and

(iv) Where an appeal may be filed.

(b) Notice is given by:

(i) Dolivery of written notice to the applicant, all parties to any administrative appeal, and all persons who have requested notice of decisions with respect to the particular proposal in question; and

and
(ii) Following the agency's normal methods of notice for the type of governmental action taken

(iv) The construction of a parking lot designed for twenty (20) automobiles, as well as the addition of twent, (20) spaces to existing lots if the addition does not remove the lot from an exempt class.

(6) 9) 300 or regulations increment.

(v)) Mixed use construction, including but not limited to projects combining residential and commercial uses, its every construction of the combining residential and commercial uses, its every construction of the combining of the combining

SECTION 23.05.305(INDXIII).

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MENTIONED IN THIS SUBSECTION
THE CONSTRUCTION OF RISIDENTHAL STRUCTURES OF FOUR OR
FEWER DWELLING UNITS AND COMMERCIAL STRUCTURES OF 4,000 OR
FEWER SQUAREFEET.

Section 3 Declaration of Emergency. The City Council finds that Ordinance 114557 contains the Council finds that Indianate 114557 contains the Council finds the Council finds the Council and the Council and the Council finds the Council finds the Council finds the Council finds of Council finds the Council finds of Council find

Section 4. Effective Date. In view of the emergency declared in Section 3, this Ordinance shall become effective immediately upon its approval by the Mayor or parsage over his velo, as provided in the City Charter.

Passed by three-fourths (Wths) vote of all the members of the City Council the 15th day of August, 1988, and signed by me in open session in authentication of its passage this 15th day of August, 1988.

SAM SMITH,
President of the City Council,
Approved by me this 15th day of August,
15th ARLES ROYER,
Mayor,
Filed by me this 15th day of August,
1988.

Mayor.
Filed by me this 15th day of August, 1888.
Attest: NORWARD J. BROOKS, City Comptroller and City Clerk.
City Comptroller and City Clerk.
Depuly Clerk. GARBET CARVER.
Publication ordered by NORWARD J.
BROOKS, Comptroller and City Clerk.
(Bold face denotes deletion.)
Under of Official publication in Daily Dutte of Official publication in Cartin.
1884.

Affidavit of Publication

STATEOF WASHINGTON

The undersigned, on oath states that he is an authorized representative of The Daily Journal of Commerce, a daily newspaper, which newspaper is a legal newspaper of general circulation and it is now and has been for more than six months prior to the date of publication hereinafter refered to, published in the English language continuously as a daily newspaper in Seattle, King County, Washington, and it is now and during all of said time was printed in an office maintained at the aforesaid place of publication of this newspaper. The Daily Journal of Commerce was on the 12th day of June, 1941, approved as a legal newspaper by the Superior Court of King County.

The notice in the exact form annexed, was published in regular issues of The Daily Journal of Commerce, which was regularly distributed to its subscribers during the below

regularly distributed to its subscribers during the below
stated period. The annexed notice, a
ordinance No. 114090
was published on August 18, 1988

A Spillinga
Subscribed and sworn to before me on
August 18, 1988
Monne Summes
notary Public for the State of Washington, residing in Seattle.

NOTICE: IF THE DOCUMENT IN THIS FRAME IS LESS CLEAR THAN THIS NOTICE IT IS DUE TO THE QUALITY OF THE DOCUMENT.